



## CITY OF CAMBRIDGE

### REQUEST FOR PROPOSALS

File No. 8787

### REQUEST FOR PROPOSALS FOR EMPLOYEE ASSISTANCE PROGRAM SERVICES

The City of Cambridge (“City”) invites and welcomes sealed proposals, which must be received by the Office of the Purchasing Agent, Room 303, City Hall, 795 Massachusetts Avenue, Cambridge Massachusetts 02139 until **11:00 am on Thursday, September 19, 2019** to provide the following services:

The City of Cambridge (the “City”) is soliciting proposals for an Employee Assistance Program, from firms with demonstrated experience in the municipal area, for both the City and School Personnel Department

Copies of the Request for Proposals (“RFP”) may be obtained at the Office of the Purchasing Agent on or after **Thursday, September 5, 2019**. The hours of the Purchasing Department are as follow: Monday from 8:30 a.m. to 8:00 p.m., Tuesday through Thursday from 8:30 a.m. to 5:00 p.m., and Friday from 8:30 a.m. to 12:00 p.m. This RFP may be downloaded from the City’s website: [www.cambridgema.gov](http://www.cambridgema.gov), online services, Purchasing Bid List, Regular RFP, **File No. 8787: Request for Proposals for Employee Assistance Program Services**. The City of Cambridge reserves the right to reject any or all proposals, waive any minor informalities in the proposal process, and accept the proposal deemed to be the most advantageous proposal.

**There must be no mention of the applicant’s fee in the proposal. Any mention of the fee will subject the proposal to rejection.**

Questions concerning the RFP must be submitted in writing by **11:00 a.m. on Wednesday, September 11, 2019**, to **Elizabeth L. Unger, Purchasing Agent**, at the address above, or by email to [Purchasing@cambridgema.gov](mailto:Purchasing@cambridgema.gov). Answers to substantive questions will be posted to the website in the form of an addendum. It is the responsibility of all proposers to check the website for addenda.

**Two separate sealed envelopes, a sealed envelope containing one (1) original and five (5) copies of the non-price proposal marked “Non-Price Proposal – Request for Proposal for Employee Assistance Program Services (1) sealed envelope containing the price proposal form marked “Price Proposal - Request for Proposal for Employee Assistance Program Services”** must be received by Elizabeth L. Unger, Purchasing Agent, City of Cambridge, 795 Massachusetts Avenue, Cambridge, Massachusetts, prior to **11:00 AM, Thursday, September 19, 2019**. Any proposals received after such time will not be accepted, unless the date and time has

been changed by addendum. Delivery to any other office or department does not constitute compliance with this paragraph, unless the proposals are received by the Purchasing Agent by the established deadline.

**Elizabeth L. Unger, Purchasing Agent City of Cambridge**

**Confidentiality and Public Records Law**

All materials submitted by the vendor in response to this RFP will be opened for inspection by any person after a decision for award has been made or until the time for acceptance specified in the request for proposals, whichever occurs earlier, in accordance with the provisions of the Massachusetts Public Records Law and Massachusetts General Laws Chapter 30B.

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## SECTION I: TERMS AND CONDITIONS

The terms and conditions of any contract awarded through this procurement are attached hereto and shall be affirmed by the City and selected proposer.

1. Proposals will remain in effect for a period of ninety (90) days from the deadline for submission of proposals, or until it is formally withdrawn, a contract is executed, or this RFP is canceled, whichever occurs first.

2. The Purchasing Agent shall cancel the contract if funds are not appropriated or otherwise made available to support continuation of performance in any fiscal year.

3. A sample contract is attached . The proposer must be willing to sign the City's contract. The City will not accept a proposer's terms & conditions.

4. Rule for Award: The City will award a contract to the proposer submitting the most advantageous proposal taking into consideration the proposals' Quality Requirements, Evaluation Criteria and composite ratings, references and price. Rates must remain firm or be reduced throughout the life of the contract. A Contract will be awarded within ninety (90) days of proposal opening date unless the award date is extended by consent of all parties concerned.

5. The City of Cambridge Living Wage Ordinance is applicable. The current living wage rate is \$16.15 per hour.

6. The successful proposer will be bound by all Terms and Conditions set forth herein and which will be incorporated into the contract awarded.

7. Each proposer must submit a completed CORI Policy form that is included herein affirming its compliance with the City's CORI Policy.

8. Each proposer must submit a completed Wage Theft Prevention Certification that is included herein.

9. The contract period shall commence on the date of execution of the contract by the City of Cambridge and shall be in effect for a period of three (3) years. All prices must remain firm for the contract period.

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## SECTION II: INSTRUCTIONS TO PROPOSERS

1. **Two separate sealed envelopes**, one sealed envelope that contains one (1) original and five (5) copies of the non-price proposal marked “**Non-Price Proposal – Request for Proposal for Employee Assistance Program Services**” and one sealed envelope that contains one (1) original price proposal form marked “**Price Proposal – Request for Proposal for Employee Assistance Program Services**” must be received by the Purchasing Agent, City of Cambridge, 3rd floor, City Hall, prior to **11:00 AM, Thursday, September 19, 2019**. Chapter 30B requires that price proposals be separate from technical non-price proposals. Therefore, please make no reference to price in the non-price proposal. Failure to adhere to this requirement shall result in disqualification. It is the sole responsibility of the proposer to ensure that the proposal arrives on time at the designated place. Parking is limited at City Hall, and it is strongly recommended that proposals be mailed or delivered in advance of the due date and time. Late proposals will be rejected.

2. The signature(s) of the authorized official(s) must be provided on all the proposal forms. All proposals should be double-sided in conformance with the City's recycling policy.

3. The signature(s) of the authorized official(s) should be organized and presented as directed. Accuracy and completeness are essential. The successful proposal will be incorporated into a contract. Therefore, proposers should not make claims to which they are not prepared to commit themselves contractually.

4. The Price Summary form must be completed as instructed. No substitute form will be accepted. Pricing must remain firm. The proposal submitted must be without conditions or exceptions.

5. Failure to answer any questions, to complete any form, or to provide the documentation required, will be deemed non-responsive and result in the automatic rejection of the proposal, unless the City determines that such failure constitutes a minor informality, as defined in Chapter 30B.

6. All interpretations of the RFP and supplemental instructions will be in the form of written addenda to the RFP specifications. Requests for clarification or any questions about information contained in the RFP should be **sent via e-mail to [purchasing@cambridgema.gov](mailto:purchasing@cambridgema.gov)**, or addressed in writing to:

Elizabeth L. Unger, Purchasing Agent  
City of Cambridge  
City Hall, 795 Massachusetts Avenue  
Cambridge, MA 02139.

**No requests or questions will be accepted after 11:00 a.m. on Wednesday, September 11, 2019. Answers to substantive questions will be posted to the website in the form of an addendum. Oral instructions or information given to proposers by any City employee will not bind the City.**

7. Proposals must be unconditional. However, prior to the proposal opening, proposers may correct, modify, or withdraw proposals by written request to Elizabeth L. Unger, Purchasing Agent, City of Cambridge, Room 303, City Hall, 795 Massachusetts Avenue, Cambridge, MA 02139. A letter will be sufficient for withdrawal of a proposal up to the date of the proposal opening. Any

correction or modification to a proposal must be submitted in writing and in a sealed envelope labeled "**Requests for Proposal for Employee Assistance Program Services Modification to (or Withdrawal of) Proposal.**" The envelope must clearly specify whether the modification is a "price" or "non-price" modification.

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### **SECTION III: EVALUATIONS OF THE PROPOSALS**

All non-price proposals will be reviewed by an Evaluation Committee composed of City staff in accordance with M.G.L. Chapter 30B. Final selection will be based on an evaluation and analysis of the information and materials required under the RFP, including information obtained by direct contact with references. The Evaluation Committee will be composed of City Staff and School personnel Departments.

Proposals that meet the Quality Requirements will be reviewed for responses to the Comparative Evaluation Criteria. Each member of the Evaluation Committee will assign a rating of “highly advantageous,” “advantageous” or “not advantageous” to each comparative evaluation criterion. Based on the Comparative Evaluation Criteria ratings, a composite rating by the Evaluation Committee will be determined for each proposal.

References will be contacted to determine if the proposer is responsive and responsible. References will be asked about their overall impression of the proposer’s quality of services performed and the timeliness of service delivery. The City reserves the right to use itself as a reference and contact references other than those submitted by the proposer.

The City may conduct interviews to determine if the proposers are responsive and responsible and if their expertise meets the needs of the City. Proposers should therefore be prepared to travel to Cambridge for this interview and oral presentation, which should include the Team Leader and additional key personnel who will be providing the Employee Assistance Program Services. The City will not assume any travel costs related to these interviews

After evaluation of the non-price proposals is complete, the Purchasing Agent will open price proposals. The Purchasing Agent will determine the most advantageous proposal considering the comparative evaluation rankings and the price. Before awarding the contract, the City may request additional information from the proposer. The City reserves the right to reject any and/or all proposals.

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## **SECTION IV: PROPOSAL SPECIFICATION AND PREPARATION**

All information in the proposal should be organized and presented as directed below. Accuracy and completeness are essential. The successful proposal will be incorporated into a contract. To expedite the evaluation of proposals, it is essential that the proposer strictly adhere to the instructions below. Failure to answer any question, complete any form, or provide the documentation required will be deemed non-responsive and result in automatic rejection of the bid, unless the City determines that such failure constitutes a minor informality, as defined in Chapter 30B.

### **4.1 Part One Introduction**

The introductory portion of the proposal should provide a straightforward and concise description of the proposer's approach, commitment, and ability to perform the services described in the scope of work. It must also include a Letter of Transmittal signed by the individual authorized to bind the proposer contractually. The letter must include: the name of the individual(s) who is/are authorized to sign a contract on the proposer's behalf; the name, title, address and telephone number of the individual(s) who can supply additional information; and a brief description of the overall services proposed. The signature of the authorized official(s) must be provided on all the proposal forms. All proposals should be double-sided in conformance with the City's recycling policy.

### **4.2 Part Two Quality Requirements**

The Quality Requirements can be found on page 12 of this document. Please complete the Quality Requirements form and include it in the non-price proposal.

### **4.3 Part Three Responses to Comparative Evaluation Criteria**

This portion of the proposal is intended to present a description of the proposer's qualifications. The proposer should respond briefly to each item listed in Section VII - Comparative Evaluation Criteria, and include all requested documentation. When preparing this portion of the proposal, the proposer should clearly identify and respond to each comparative evaluation criterion.

### **4.4 Part Four Standard Reports**

Please include examples of standard utilization/operational data reports (quarterly and annual) as well as your average employee utilization statistics for other municipalities and/or organizations of similar size.

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## SECTION V: SCOPE OF SERVICE SPECIFICATIONS

The purpose of this Request for Proposal (RFP) is to obtain from qualified proposers detailed proposals for full-range EAP services including counseling in areas of alcoholism/substance abuse, family difficulties, stress and stress related problems, gambling, monetary/financial problems, legal troubles, family violence and other personal difficulties that interfere with work. The following describes these services in detail.

### 5.1 Proposer Offices/Locations

The proposer shall provide local (Cambridge) service provider offices with network counselors from which services may be provided on a part-time or full-time basis.

### 5.2 Insurance Requirements

Upon execution of the contract the contractor will provide copies of certificates of insurance to the City. The successful proposer must provide malpractice/liability insurance of \$3,000,000.00 per incident, \$3,000,000.00 aggregate coverage and provide certificates of coverage then in force. The contractor shall provide the City with those current certificates of insurance naming the City as an additionally insured.

### 5.3 Staffing Profile

The proposer shall provide a staffing profile, which shall be similar to the diverse makeup of the workforce in Cambridge. The proposer shall provide staff, which correlates with the ethnic, minority and gender diversity profile of the Cambridge workforce. (See City of Cambridge Benefited Employee Demographic Summary page 20.)

The proposer will provide staff who are scheduled and work at least 20 hours per week or more.

### 5.4 Policies and Procedures

The proposer shall develop, cooperatively with and/or shall provide to the City policies and procedures which delineate the operation, range of services, methods etc. by which this range of services will be delivered to employees. Policies/procedures developed cooperatively shall become the property of the City. Wherever appropriate for the service **to be provided or** rendered, the policies and procedures shall delineate responsibility levels, timetables within which they should be accomplished and, if possible, achievements sought.

### 5.5 Consultation

- a) Informational and publicity - proposer shall demonstrate the capability and demonstrated achievement to design and develop informational material, written and/or audio, to support the training/orientation phases of the EAP.
- b) The proposer shall detail the scope of benefit coverage, offerings, sources of services and proposers, family coverage and exposures. Samples of materials should accompany the proposal. The proposer will remain cognizant of the City's insurance benefits program in order that it can advise employees as to the possible coverage of services by such organizations or professionals. Vendor will examine the accreditation of the organizations



and professionals to which it refers employees so as to ensure, as much as possible, medical coverage under health or medical insurance policies.

### 5.6 Orientation/Training

The proposer shall provide training programs and procedures to all levels of management, as well as to supervisory and administrative employees to assure the conveyance of the EAP objectives, scope of service, availability, and procedures to become involved with the EAP. Training/orientation shall include the City's objectives, philosophy and personnel practices relating to the EAP. The proposer shall develop and publish, cooperatively with the City, an update and refresher training/retraining program to accommodate turnover experiences of all employee levels. The program shall have developed goals and cycle/recycle timetables to assure up-to-date program management.

The proposer shall provide quarterly reports to record and convey EAP performance statistics.

### 5.7 Resource Networks

The proposer shall identify, evaluate and publish the treatment resource networks, schedule of planned cyclical updates publications of those networks and convey them to the City at the onset of the program. Such updates and attendant publications that result in the Proposer's attentive management of these networks shall be conveyed to the City promptly but not less than semi-annually.

The City shall return referenced updates and attendant publications if and when the contract between the parties terminates for any reason

### 5.8 Emergency Response

The proposer shall provide a twenty-four (24) hour, seven (7) day a week telephone access and/or live response to that access line; emergency calls shall be responded to within two (2) hours of submission; calls other than emergency calls will be responded to the next day.

### 5.9 General Services

The proposer shall provide a minimum of four evaluation counseling sessions per incident prior to referral to fee based providers (unless clinically contraindicated because of emerging needs for specialized service; for example, life threatening situations for family members of employees, etc.). Nationwide provider networks must be available.

### 5.10 Reports and Evaluation Systems

The proposer shall provide a quarterly reporting system which will summarize period activities, orientation schedules accomplished and results, employee utilization statistics, training schedules, quarter to quarter program comparisons and evaluative measurements, trend data (vis-à-vis utilization, correlation, wellness, back-log), and recommendations for program improvements/modifications.

### 5.11 Life Style, Wellness, Work/Life Balance Programs

The proposer shall develop and conduct life style, wellness, and work/life balance workshops and services as integral to the EAP. Services must include online access to information in the areas of mental health/emotional well-being, substance abuse, work/life balance, personal safety, family concerns, financial/legal issues, health and wellness, professional development, and workplace effectiveness.

### 5.12 Counseling and Referral Programs for Dependent Care, Financial Assistance, and Legal Issues

The proposer shall offer counselling and referral programs in the areas of dependent care, new parent transitions, financial assistance, and legal assistance. For dependent/elder care, information on services nationwide must be available. Services must include counseling/referral on adoption planning, childcare options, and adult/elder care arrangements. Financial assistance must be provided by qualified financial planners and/or certified public accountants. Services must include help with budgeting, credit card debt, and tax planning. Legal assistance should be available from a wide variety of attorneys in numerous locations within 25 miles of the City of Cambridge. Services must include free initial consultations with reduced fees for services, with areas of assistance to include family law, housing and real estate matters, financial matters, wills and probate, automobile issues, and criminal matters. Legal services must not be utilized or made available to bring legal action against the City of Cambridge or City of Cambridge employees in the course of the performance of their duties.

### 5.13 Trauma, C/I/S/D Intervention Response

The proposer shall demonstrate an identified trauma, C/I/S/D (Critical Incident Stress De-briefing) response team. The response team should have an activation plan that includes scope of services and guidelines on when to activate the team. The response team shall provide training to supervisors, managers, and department heads. The proposer should have a handbook prepared for distribution to department heads that includes the scope of services for team activation, occurrence, and reasons to activate the team

### 5.14 Domestic/Family Violence

- a) The proposer must demonstrate experience and expertise in addressing domestic, family and interpersonal violence.
- b) The proposer must demonstrate policies and protocols, including staff training, referral process/mechanisms and collaborating agencies, for incidents of domestic and interpersonal violence.
- c) The proposer must demonstrate willingness and ability to design and conduct at least one annual workshop on violent and abusive behavior in relationships.

### 5.15 Case Management - Sensitivity/Cost Effectiveness

The proposer shall have in effect or develop a program to assure effective case management procedures. The proposer shall demonstrate sensitivity towards cost effective utilization procedures when referrals to resources outside the realm of the EAP are necessary.

### 5.16 General Covenants and Conditions

The following general covenants and conditions should be included in the proposal.

- a) Billing shall be presented on or before the first day of each one (1) month period during the term of the agreement. The City of Cambridge and the Cambridge School Department must be billed separately.
- b) The City and proposer shall keep confidential all EAP records and no disclosure without employee's or family members' prior written consent. The parties shall agree to comply with all state and federal laws and regulations governing the release of the EAP records.
- c) Upon termination of the contract, proposer will turn over its EAP records to the City, or its designated EAP successor. However, such records shall be released only upon receipt by the then current EAP provider of a signed authorization, which shall meet the requirements of all applicable state and federal laws relating to the disclosure of said records.
- d) The proposer shall conduct its activities and operations in accordance with all rules and regulations of the City and applicable state and other governmental authorities.
- e) The agreement will embody the whole agreement of the parties. There shall be no promises, terms, conditions or obligations other than those contained therein; and that agreement shall supersede all previous communications, representations, or agreements, either verbal or written, between the parties.
- f) There shall be no modification of the agreement, except in writing and executed with the same formalities of the original agreement.
- g) Notices - the parties shall provide locations whereby all notices required to be served by provisions of an agreement may be served by sending a letter duly addressed by certified or registered mail.

## SECTION VI: QUALITY REQUIREMENTS

In order for a proposal to receive further consideration the proposer must unconditionally check "Yes" to each of the questions below. **The City shall reject in its entirety the proposal of any proposer who fails to check "Yes" or who modifies, qualifies or limits its affirmative response in any way.**

1. The proposer has a local office, from which network counselors will directly dispense services, within a fifteen mile radius from the City of Cambridge. City Hall, 795 Massachusetts Ave Cambridge MA 02139

YES\_\_\_ NO\_\_\_

2. The proposer organization is a member of the EAP Association regionally or nationally.

YES\_\_\_ NO \_\_\_

3. The proposer has five or more years experience providing EAP services substantially similar to those described in Section V to a municipality and school district in the Commonwealth of Massachusetts who employs a minimum of 500 employees.

YES\_\_\_ NO\_\_\_

4. The proposer has five or more years experience providing EAP substantially similar to described in Section V to municipal and school department employees from exempt, non-exempt and hourly positions including bargaining and non-bargaining positions.

YES\_\_\_NO\_\_\_

5. The proposer will provide a staffing profile for permanent and staff employees who work at least 20 hours or more per week for the proposer and the proposer's staffing profile closely correlates and identifies with the cultural, minority and gender diversified population of the City of Cambridge, MA. (re: City of Cambridge Benefited Employees Demographic Summary)

YES\_\_\_NO\_\_\_

**Please return this form with your non Price Proposal**

## SECTION VII: COMPARATIVE EVALUATION CRITERIA

The purpose of information requested in this section is to assist the City in evaluating the proposer's qualifications, including its professional and clinical strength and its management capabilities. Responses to the following areas should be brief, yet complete.

### COMPOSITE RATING EVALUATION

Each responsive and responsible proposal will be assigned a composite rating using the categories of "highly advantageous", "advantageous", "not advantageous".

**7.1 The proposer shall provide a minimum of five evaluation counseling sessions per incident prior to referral to fee based proposers.**

**Highly Advantageous:** To receive a highly advantageous rating, the respondent firm shall have a clearly defined and published policy and procedure to assure that at least six (6) counseling sessions per incident will be conducted prior to any referral to fee based proposers.

**Advantageous:** To receive an advantageous rating, the respondent firm shall have a clearly defined and published policy and procedure to assure that at least five (5) counseling sessions per incident will be conducted prior to any referral to fee based proposers.

**Not Advantageous:** To receive a not advantageous rating, the respondent firm shall have a clearly defined and published policy and procedure to assure less than five (5) counseling sessions per incident will be conducted prior to any referral to fee based proposers

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**7.2 The proposer shall have an identified C/I/S/D (Critical Incident Stress Debriefing) response team. The response team should have an activation plan that includes the scope of service and guidelines on when to activate the team. The response team shall provide training to supervisors, managers, and department heads. Include scope of services for application, occurrences, or reasons that will activate the team. The proposer should have a handbook prepared for distribution to department heads for the City of Cambridge.**

**Highly Advantageous:** To receive a highly advantageous rating, the respondent shall demonstrate that the C/I/S/D response team and the prepared handbook are in place and the team has been activated at least once within the past twelve months.

**Advantageous:** To receive an advantageous rating, the respondent shall demonstrate that the C/I/S/D response team and the prepared handbook are in place and the team has been activated at least once within the past two years.

**Not Advantageous:** To receive a not advantageous rating, the proposer shall have an identified C/I/S/D response team that has not been activated in the past two years OR that does not have a prepared handbook in place.

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**7.3 The proposer shall have a program to assure effective case management procedures.  
The proposer shall demonstrate sensitivity towards cost effective utilization procedures  
for medical insurance services that avoid duplication and waste of efforts and/or costs.**

**Highly Advantageous:** To receive a highly advantageous rating, the respondent shall have a published program and procedure to work cooperatively with the City's health insurance carriers when making referrals that emphasizes the priority towards outpatient efforts first and inpatient efforts as an alternative. The procedure shall include a stated philosophy for preference towards the program/procedure as its primary objective. Procedure has been in place for more than two (2) years. The proposer shall have documentation to affirm this referral objective and statistics to demonstrate its application.

**Advantageous:** To receive an advantageous rating, the proposer shall have a published program and procedure to work cooperatively with the City's health insurance carriers when making referrals. The procedure will emphasize the priority towards outpatient efforts first and inpatient efforts as an alternative. Procedure has been in place for more than one year.

**Not Advantageous:** To receive a not advantageous rating, the proposer shall have in the final stages a program and procedure to work cooperatively with the City's health insurance carriers when making referrals. The procedure will emphasize the priority towards outpatient efforts first and inpatient efforts as an alternative. The procedure has been in place for less than one year.

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**7.4 The proposer shall provide each year at least two (2) supervisor orientations to the Employee Assistance Program and four (4) employee training sessions on topics including lifestyle, wellness, recognizing substance abuse, credit/financial counseling and work life issues no additional cost.**

**Highly Advantageous:** To receive a highly advantageous rating, the respondent shall provide five (5) or more supervisor orientations to the EAP and ten (10) or more employee training sessions as listed above each year.

**Advantageous:** To receive an advantageous rating, the respondent shall provide at least four (4) supervisor orientations to the EAP and eight (8) employee training sessions as listed above each year.

**Not Advantageous:** To receive a not advantageous rating, the respondent shall provide less than four (4) supervisor orientations to the EAP OR less than eight (8) employee training sessions as listed above.

**7.5 The proposer shall provide a variety of ways for employees and employee immediate family/household members to communicate with counselors in non-emergency situations.**

**Highly Advantageous:** To receive a highly advantageous rating, the respondent shall have counselors available via all three of the following methods of communication: telephone, e-mail, and instant message/live chat technology.

**Advantageous:** To receive an advantageous rating the respondent shall have counselors available in two of the following methods of communication: telephone, e-mail, and instant message/live chat technology.

**Not Advantageous:** To receive a not advantageous rating, the respondent shall have counselors available in less than two of the following methods of communication: telephone, e-mail, and instant message/live chat technology.

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## **7.6 Evaluation of an oral presentation/interview**

**Highly Advantageous:** To receive a highly advantageous rating, the proposer's oral presentation was very clear and well organized and clearly demonstrated the proposer's qualifications including professional and clinical strengths and management capabilities. The proposer's responses to the interview questions were very clear and clearly demonstrated the proposer's qualifications including professional and clinical strengths and management capabilities.

**Advantageous:** To receive an advantageous rating, the proposer's oral presentation was fairly clear and somewhat organized and sufficiently demonstrated the proposer's qualifications including professional and clinical strengths and management capabilities. The proposer's responses to the interview questions were fairly clear and sufficiently demonstrated the proposer's qualifications including professional and clinical strengths and management capabilities.

**Not Advantageous:** To receive a not advantageous rating, the proposer's oral presentation was unclear, disorganized, and did not sufficiently demonstrate the proposer's qualifications including professional and clinical strengths and management capabilities. The proposer's responses to the interview questions were not clear and did not clearly demonstrate the proposer's qualifications including professional and clinical strengths and management capabilities.

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## SECTION VIII: BILLING AND COVERAGE CONSIDERATIONS

### 8.1 Price Proposals

The City anticipates an eligible employee population of approximately 2,800 employees (1,500 on the municipal side and 1,400 on the school side).

The fee shall be prospective and shall be adjusted semi-annually to reflect actual numbers of employees; the fee shall be paid in twelve monthly installments. The per employee fee shall include all costs associated with the administration of the EAP as detailed in this RFP. The City and the School Department will be treated as two separate divisions, with separate bills/invoice, separate data analysis, and separate correspondence updates.

### 8.2 Eligible Participants - Cambridge EAP

City employees and their family members eligible to participate in the EAP are

- a) Benefited employees from City departments including the school department - permanent employees budgeted for 20 hours or more per week and their eligible family members. Seasonal employees, temporary employees, and contract employees are not eligible for participation.
- b) Quarterly, the City shall provide the selected EAP proposer with a computerized listing of eligible employees.

## SECTION IX: PROPOSAL SUBMISSION DOCUMENTS

The following documents must be submitted with your bid and will be taken into consideration during the evaluation process.

### 9.1 Professional Qualifications - Employees and Staff

The proposer should describe its management capabilities in its field relevant to this RFP. This section should include the names and professional qualifications of the proposer's employees and staff who will have primary responsibility for administering the City's EAP. This section should include the clinical capabilities of the staff and immediate primary referral staff. Please provide a statement as to the availability of staff performing all services.

## 9.2 References

Please provide a list of four references, two of which are municipalities in the Commonwealth of Massachusetts and two of which are public school districts in the Commonwealth of Massachusetts, which may be contacted during the RFP process. Two of the references must be current customers for which the proposer is providing services similar to those outlined in the RFP. One reference must be a client that is no longer an active customer of the proposer. Include the name, contact person, this/her title, address and telephone number. In addition, the City reserves the right to use itself as a reference to determine the proposer's responsiveness and responsibility, and reserves the right to call current or former clients not listed as a reference. A bid may be rejected on the basis of one or more references reporting poor past performance by the bidder.

## 9.3 Relevant Experience

Please describe the proposer's direct experience providing services described in Section V, Scope of Service Specification, to other Municipal customers. Please be specific about the process for handling emergency calls received after normal office hours and on weekends, and detail procedures/resources used for non English speaking callers/clients

## 9.4 Scope of Service Specifications – Sample Items

The proposer shall provide samples of items referenced in Sections 5.2, 5.3, 5.4, 5.5, 5.6, 5.7, 5.10, 5.11, 5.12, 5.13 and 5.14 of this Request for Proposal.

## 9.5 HIPPA Documentation

Proposer shall ensure explanations and assurances confidentiality is maintained as outlined in Section 5.16. In accordance with HIPAA regulations, the proposer should provide a sample HIPPA Business Associate Agreement.

## 9.6 SOMWBA certification, if applicable

## 9.7 A fully executed copy of the Anti-collusion and Tax Compliance Certification provided in the RFP.

## 9.8 Cori Compliance Form provided in the RFP.

## 9.9 Wage Theft Certification provided in the RFP.

City of Cambridge Benefited Employees Demographic Summary

5/1/19, 1574 employees

Gender	Total Workforce #	Percentage
Male	1024	65.06%
Female	550	34.94%
Unknown	0	0.00%
<b>TOTAL</b>	<b>1574</b>	<b>100.00%</b>

Ethnicity	Total Workforce #	Percentage
Am. Indian	4	0.25%
Asian	60	3.81%
Black	270	17.15%
Hispanic	107	6.80%
White	1066	67.73%
Unknown	67	4.26%
<b>TOTAL</b>	<b>1574</b>	<b>100.00%</b>

EEO Category	Total Workforce #	Percentage
EEO 1      Officl/Adm	93	5.91%
EEO 2      Professnls	397	25.22%
EEO 3      Technicns	162	10.29%
EEO 4      Protct/Svc	482	30.62%
EEO 5      Para-Prof	79	5.02%
EEO 6      Admin Supp	154	9.78%
EEO 7      Skill Crft	146	9.28%
EEO 8      Serv/Maint	61	3.88%
N/A        No EEO-4	0	
<b>TOTAL</b>	<b>1574</b>	<b>100.00%</b>

City of Cambridge School Department Benefited Employees Demographic Summary

7/1/2019, 1481 Employees

EEO-5 Category	#	Percentage
Officials, Administrators, Managers	39	3%
Librarian/Audiovisual	16	1%
Consultants/Supv. Of Instruction	57	4%
Other Professional Staff	97	7%
Teacher Aides	247	17%
Technicians	33	2%
Clerical/Secretarial	56	4%
Service Workers	99	7%
Craft Workers	11	1%
Principals	18	1%
Assistant Principals: Non-Teaching	22	1%
Classroom Teachers	590	40%
Other Teachers	125	8%
Guidance	48	3%
Psychological	16	1%

Ethnicity/ Gender Demographics

	White	African American /Black	Hispanic/ Latino/ Latinx	Asian/ Pacific Islander	Female	Male
Teachers	76%	11%	7%	6%	79%	21%
Principals	67%	28%		5%	72%	28%
Assistant Principals	50%	31%	11%	8%	78%	22%
Clerks	69%	23%	8%		96%	4%
Service Workers	59%	27%	12%	1%	62%	38%

**PRICE**  
**PROPOSAL**

**This price summary form must be submitted in a sealed envelope.** Separate from the technical proposal. Failure to adhere to this instruction will result in automatic disqualification of your proposal. Prices must remain firm for the entire contract unless the rate is reduced.

The per employee cost shall include all costs including travel and reimbursables associated with the administration of the EAP as detailed herein. No additional cost or charges shall be permitted.

**COST PER EMPLOYEE X 2800 EMPLOYEES X 3  
YEARS**

\$ \_\_\_\_\_ /per employee x 2,800 employees=\$ \_\_\_\_\_ X 3 years= \$ \_\_\_\_\_ Total

Total in words: \_\_\_\_\_

Signature of Bidder: \_\_\_\_\_

**If Addenda issued by the City, this proposal includes addenda numbered: \_\_\_\_\_**

Signature of Individual submitting proposal: \_\_\_\_\_

Name of business: \_\_\_\_\_

Address of Bidder: \_\_\_\_\_

Telephone Number: \_\_\_\_\_

Email Address: \_\_\_\_\_

Please check one of the following and insert the requested information:

( ) Corporation, incorporated in the State of: \_\_\_\_\_

( ) Partnership. Names of partners: \_\_\_\_\_

( ) Individual \_\_\_\_\_

**THIS PRICE PROPOSAL FORM MUST BE SUBMITTED IN A SEPARATE SEALED ENVELOPE MARKED "PRICE PROPOSAL - REQUEST FOR PROPOSALS FOR EMPLOYEE ASSISTANCE PROGRAM SERVICES."**

## GENERAL TERMS AND CONDITIONS

- LAWS:** All deliveries shall conform in every respect with all applicable laws of the Federal government, Commonwealth of Massachusetts and City of Cambridge.
- EQUAL OPPORTUNITY:** The Vendor in the performance of the contract shall not discriminate on the grounds of race, color, religious creed, national origin or ancestry, age, disability, sexual orientation, marital status, family status, military status, source of income, or sex in employment practices or in the selection or retention of subcontractors, and in the procurement of materials or rental of equipment. The City may cancel, terminate or suspend the contract in whole or in part for any violation of this paragraph
- TAXES:** Purchases made by the City are exempt from the payment of Federal excise tax and the payment of Commonwealth of Massachusetts sales tax (except for gasoline) and any such taxes must not be included in the bid prices.
- QUANTITIES:** Unless otherwise stated, the quantities set forth herein are ESTIMATES ONLY. The City reserves the right to purchase the commodity(ies) specified in any amount less than the estimated amount.
- BID PRICES:** Bid prices shall include transportation and delivery charges fully prepaid to the City of Cambridge destination. Where the unit price and the total price are at variance, the unit price will prevail.
- DELIVERY AND PACKAGING:** Deliveries must be made in such quantities as called for in the purchase order and in the manufacturer's original packages. All deliveries must be **"inside" delivery with no assistance from City personnel. Tailgate deliveries will not be accepted.** Rejected material will be returned to the vendor at the vendor's expense.
- MODIFICATION OF BIDS:** Prior to bid opening, a bidder may correct, modify or withdraw its bid by making the request in writing prior to the time and date for the bid opening. All corrections and modifications must be delivered to the Purchasing Department in a sealed envelope indicating that it contains a modification or correction of the original bid submitted for the particular commodity and indicating the time and date of the bid opening.
- REJECTION OF BIDS:** The City reserves the right to reject any and all bids if it is in best interest of the City to do so.
- AWARD OF CONTRACT:** Contract(s) will be awarded within forty-five days of the bid opening unless award date is extended by consent of all parties concerned. The continuation of any contract into the next fiscal year shall be subject to the appropriation and availability of funds.
- INDEMNITY:** Unless otherwise provided by law, the Vendor will indemnify and hold harmless the City against any and all liability, loss, damages, costs or expenses for personal injury or damage to real or tangible personal property which the City may sustain, incur or be required to pay, arising out of or in connection with the performance of the Contract by reason of any negligent action/inaction or willful misconduct by the Contractor, its agents, servants or employees
- TERMINATION OF CONTRACT:** Except as otherwise provided in the Articles of Agreement, the City may terminate the contract upon seven days' notice.
- ASSIGNABILITY:** The Vendor shall not assign, sell, subcontract or otherwise transfer any interest in this contract without the prior written consent of the City.

**Americans with Disabilities Act (42 U.S.C. 12131)  
Section 504 of the Rehabilitation Act of 1973  
Tax Compliance/Anti-Collusion Statement  
Debarment Statement**

The Americans with Disabilities Act (the "Act") applies to all employers of fifteen or more employees. All vendors that are subject to the Act must comply with its provisions. In further compliance with the Act, all Contractors who enter into contracts with the City are prohibited from discrimination against the City's employees, regardless of the size of the Contractor.

The Act protects against discrimination on the basis of "disability", which is defined as a physical or mental impairment that substantially limits at least one "major life activity"; discrimination against a person having a history or record of such impairment; and discrimination against an individual regarded - even if inaccurately - as having such an impairment. The Act also expressly prohibits discrimination that is based on an individual's relationship or association with a disabled person.

The Contractor shall not discriminate against any qualified employee or job applicant with a disability and will make the activities, programs and services covered by any contract awarded through this procurement readily accessible to and usable by individuals with disabilities. To be qualified for a job, or to avail oneself of the Contractor's services, the individual with the disability must meet the essential eligibility requirements for receipt of the Contractor's services or participation in the Contractor's programs or activities with or without: 1) reasonable modifications to the Contractor's rules, policies and practices; 2) removal of architectural, communication, or transportation barriers; or, 3) provisions of auxiliary aids and services.

By submitting its contract, the Contractor certifies to the City of Cambridge that it understands and will comply with all applicable provisions of the Act, including compliance with applicable provisions of Section 504 of the Rehabilitation Act of 1973, if the Contractor is receiving federal funds.

The undersigned certifies under penalties of perjury that this contract has been made and submitted in good faith and without collusion or fraud with any other person. As used in this certification, the "person" shall mean any natural person, business, partnership, corporation, union, committee, club, or other organization, entity, or group of individuals

As required by M.G.L. c. 62C, §49A, the undersigned certifies under the penalties of perjury that the Contractor has complied with all laws of the commonwealth relating to taxes, reporting of employees and contractors, and withholding and remitting child support.

The undersigned certifies that it is not currently subject to any State or Federal debarment order.

Date: \_\_\_\_\_

\_\_\_\_\_  
(Print Name of person signing bid)

\_\_\_\_\_  
(Signature & Title)

**This form must be submitted with your bid**



## **WAGE THEFT PREVENTION CERTIFICATION**

In Executive Order 2016-1, the City of Cambridge established requirements for City contracts in an effort to prevent wage theft. Prospective vendors must provide the following certifications or disclosures with their bids/proposals. Failure to provide the following shall result in rejection of the bid/proposal.

### **Instructions for this form:**

A prospective vendor must check box 1 or box 2, as applicable, as well as boxes 3-5, and must sign this Form, certifying compliance with the requirements set out in this Form. This Form must be included with the bid or proposal, and for multi-year contracts must be completed annually on the contract anniversary and filed with the Purchasing Agent.

The undersigned certifies under the pains and penalties of perjury that the vendor is in compliance with the provisions of Executive Order 2016-1 as currently in effect.

### **All vendors must certify that [check either box 1 or box 2, as applicable]:**

1.  Neither this firm nor any prospective subcontractor has been subject to a federal or state criminal or civil judgment, administrative citation, final administrative determination, order or debarment resulting from a violation of G.L. c. 149, G.L. c. 151, or 29 U.S.C. 201 *et seq.* within three (3) years prior to the date of this bid/proposal submission.

**OR**

2.  This firm, or a prospective subcontractor of this firm, has been subject to a federal or state criminal or civil judgment, administrative citation, final administrative determination, order or debarment resulting from a violation of G.L. c. 149, G.L. c. 151, or 29 U.S.C. 201 *et seq.* within three (3) years prior to the date of this bid/proposal submission and such documentation is included in the bid/proposal submission.

### **In addition, all vendors must certify each of the following:**

3.  Any federal or state criminal or civil judgment, administrative citation, final administrative determination, order or debarment resulting from a violation of G.L. c. 149, G.L. c. 151, or 29 U.S.C. 201 *et seq.* imposed on this firm or on any prospective subcontractor while any bid/proposal to the City is pending and, if awarded a contract, during the term of the contract, will be reported to the Purchasing Agent or other City department within five (5) days of receiving notice.

4.  Vendors awarded a contract that have disclosed a federal or state criminal or civil judgment, administrative citation, final administrative determination, or order resulting from a violation of G.L. c. 149, G.L. c. 151, or 29 U.S.C. 201 *et seq.* within three (3) years prior to the date of this bid/proposal, while the bid/proposal was pending, or during the term of the contract shall, upon request, furnish their monthly certified payrolls for their City contract to the Purchasing Agent for all employees working on such contract and are required to obtain a wage bond or other suitable insurance in an amount equal to the aggregate of one year's gross wages for all employees. Vendors subject to a state or federal debarment for violation of the above laws or prohibited from contracting with the Commonwealth are prohibited from contracting with the City, and upon a finding or order of debarment or prohibition, the City may terminate the contract.

5.  Notice provided by the City, informing employees of the protections of Executive Order 2016-1 and applicable local, state, and federal law will be posted by this firm in conspicuous places.

Attested hereto under the pains and penalties of perjury:

\_\_\_\_\_  
(Typed or printed name of person signing  
quotation, bid or proposal)

\_\_\_\_\_  
**Signature**

\_\_\_\_\_  
(Name of Business)

Pursuant to Executive Order 2016-1, vendors who have been awarded a contract with the City of Cambridge must post the Massachusetts Wage and Hour Laws notice informing employees of the protections of G.L. c. 149, G.L. c. 151, and 21 U.S.C. 201 *et seq.* in conspicuous places. This notice can be found at <http://www.mass.gov/ago/docs/workplace/wage/wagehourposter.pdf>

**This form must be submitted with your bid**



## CORI COMPLIANCE FORM

Persons and businesses supplying goods and/or services to the City of Cambridge ("Vendors"), who are required by law to perform CORI checks, are further required by Section 2.112.060 of the Cambridge Municipal Code to employ fair policies, practices and standards relating to the screening and identification of persons with criminal backgrounds through the CORI system. Such Vendors, when entering into contracts with the City of Cambridge, must affirm that their policies, practices and standards regarding CORI information are consistent with the policies, practices and standards employed by the City of Cambridge as set forth in the City of Cambridge CORI Policy ("CORI Policy") attached hereto.

### CERTIFICATION

The undersigned certifies under penalties of perjury that the Vendor employs CORI related policies, practices and standards that are consistent with the provisions of the attached CORI Policy. **All Vendors must check one of the three lines below.**

1. \_\_\_\_\_ CORI checks are not performed on any Applicants.
2. \_\_\_\_\_ CORI checks are performed on some or all Applicants. The Vendor, by affixing a signature below, affirms under penalties of perjury that its CORI policies, practices and standards are consistent with the policies, practices and standards set forth in the attached CORI Policy.
3. \_\_\_\_\_ CORI checks are performed on some or all Applicants. The Vendor's CORI policies, practices and standards are not consistent with the attached CORI Policy. Please explain on a separate sheet of paper.

\_\_\_\_\_  
(Typed or printed name of person signing quotation, bid or proposal)

\_\_\_\_\_  
Signature

\_\_\_\_\_  
(Name of Business)

**NOTE:**

**The City Manager, in his sole discretion may grant a waiver to any Vendor on a contract by contract basis.**

**Instructions for Completing CORI Compliance Form:**

**A Vendor should not check Line 1 unless it performs NO CORI checks on ANY applicant. A Vendor who checks Line 2 certifies that the Vendor's CORI policy conforms to the policies, practices and standards set forth in the City's CORI Policy. A Vendor with a CORI policy that does NOT conform to the City's CORI Policy must check Line 3 and explain the reasons for its nonconformance in writing. Vendors who check Line 3 will not be permitted to enter into contracts with the City, absent a waiver by the City Manager.**

**This form must be submitted with your bid.**

## City of Cambridge CORI Policy

1. Where Criminal Offender Record Information (CORI) checks are part of a general background check for employment or volunteer work, the following practices and procedures will generally be followed.
2. CORI checks will only be conducted as authorized by Criminal History Systems Board (CHSB). All applicants will be notified that a CORI check will be conducted. If requested, the applicant will be provided with a copy of the CORI policy.
3. An informed review of a criminal record requires adequate training. Accordingly, all personnel authorized to review CORI in the decision-making process will be thoroughly familiar with the educational materials made available by the CHSB.
4. Prior to initiating a CORI check, the City will review the qualifications of the applicant to determine if the applicant is otherwise qualified for the relevant position. The City will not conduct a CORI check on an applicant that is not otherwise qualified for the relevant position.
5. Unless otherwise provided by law, a criminal record will not automatically disqualify an applicant. Rather, determination of suitability based on CORI checks will be made consistent with this policy and any applicable law or regulations.
6. If a criminal record is received from CHSB, the authorized individual will closely compare the record provided by CHSB with the information on the CORI request form and any other identifying information provided by the applicant, to ensure the record relates to the applicant.
7. If, in receiving a CORI report, the City receives information it is not authorized to receive (e.g. cases with dispositions such as not guilty or dismissal, in circumstances where the City is only authorized to receive convictions or case-pending information), the City will inform the applicant and provide the applicant with a copy of the report and a copy of CHSB's *Information Concerning the Process in Correcting a Criminal Record* so that the applicant may pursue correction with the CHSB.
8. If the City of Cambridge is planning to make an adverse decision based on the results of the CORI check, the applicant will be notified immediately. The applicant shall be provided with a copy of the criminal record and the City's CORI policy, advised of the part(s) of the record that make the individual unsuitable for the position and given an opportunity to dispute the accuracy and relevance of the CORI record.
9. Applicants challenging the accuracy of the criminal record shall be provided a copy of CHSB's *Information Concerning the Process in Correcting a Criminal Record*. If the CORI record provided does not exactly match the identification information provided by the applicant, the City of Cambridge will make a determination based on a comparison of the CORI record and documents provided by the applicant. The City of Cambridge may contact CHSB and request a detailed search consistent with CHSB policy.
10. If the City of Cambridge reasonably believes the record belongs to the applicant and is accurate, then the determination of suitability for the position will be made. Unless otherwise provided by law, factors considered in determining suitability may include, but not be limited to the following:
  - (a) Relevance of the crime to the position sought;
  - (b) The nature of the work to be performed;
  - (c) Time since the conviction;
  - (d) Age of the candidate at the time of offense;
  - (e) Seriousness and specific circumstances of the offense;

- (f) The number of offenses;
- (g) Whether the applicant has pending charges;
- (h) Any relevant evidence of rehabilitation or lack thereof;
- (i) Any other relevant information, including information submitted by the candidate or requested by the City.

11. The Personnel Department will assist affected departments in assessing the suitability of candidates in accordance with paragraph 10 a through i above, to ensure consistency, fairness, and protection of employment opportunities and the public interest.
12. The City of Cambridge will notify the applicant of the decision and the basis of the decision in a timely manner.
13. CORI information shall not be disseminated or shared with any unauthorized employees or other, but shall be maintained in confidence consistent with the obligations of law.

Revised May 5, 2007

**ORDINANCE NUMBER 1312**

**Final Publication Number 3155. First Publication in the Chronicle on December 13, 2007.**

**City of Cambridge**

**In the Year Two Thousand and Eight**

**AN ORDINANCE**

**In amendment to the Ordinance entitled “Municipal Code of the City of Cambridge”**

**Be it ordained that Cambridge Municipal Code Chapter 2.112 is hereby amended by adding a new Section 2.112.060 entitled “CORI Screening by Vendors of the City of Cambridge” as follows:**

Adding after Section 2.112.050 the following new sections:

**SECTION 2.112.060**

**CORI SCREENING BY VENDORS OF THE CITY OF CAMBRIDGE**

**Sections:**

- 2.112.061 Purpose**
- 2.112.062 Definitions**
- 2.112.063 CORI-Related Standards of the City of Cambridge**
- 2.112.064 Waiver**
- 2.112.065 Applicability**

**2.112.061 Purpose**

These sections are intended to ensure that the persons and businesses supplying goods and/or services to the City of Cambridge deploy fair policies relating to the screening and identification of persons with criminal backgrounds through the CORI system.

**2.112.062 Definitions**

Unless specifically indicated otherwise, these definitions shall apply and control.

*Awarding Authority* means the City of Cambridge Purchasing Agent or designee.

*Vendor* means any vendor, contractor, or supplier of goods and/or services to the City of Cambridge.

**2.112.063 CORI-Related Standards of the City of Cambridge**

The City of Cambridge employs CORI-related policies, practices and standards that are fair to all persons involved and seeks to do business with vendors that have substantially similar policies, practices and standards. The City of Cambridge will do business only with vendors who, when required by law to perform CORI checks, employ CORI-related policies, practices, and standards that are consistent with policies, practices and standards employed by the City of Cambridge. The awarding authority shall consider any vendor’s deviation from policies, practices and standards employed by the City of Cambridge as grounds for rejection, rescission, revocation, or any other termination of the contract.

**2.112.064 Waiver**

The City Manager may grant a waiver to anyone who or which has submitted a request for waiver if it is objectively reasonable; and the City Manager, or a delegate, shall report promptly in writing to the City Council all action taken with respect to every request for a waiver and the reasons for the decision.

**2.112.065 Applicability**

If any provision of these sections imposes greater restrictions or obligations than those imposed by any other general law, special law, regulation, rule, ordinance, order, or policy then the provisions of these sections shall control.

In City Council January 28, 2008.

Passed to be ordained by a ye and nay vote:-

Yeas 9; Nays 0; Absent 0.

Attest:- D. Margaret Drury, City Clerk.

A true copy;

ATTEST:-

D. Margaret Drury  
City Clerk



Chapter 2.121

**LIVING WAGE ORDINANCE**

**Sections:**

<b>2.121.010</b>	<b>Title and Purpose</b>
<b>2.121.020</b>	<b>Definitions</b>
<b>2.121.030</b>	<b>Living Wage</b>
<b>2.121.040</b>	<b>Waivers and Exceptions</b>
<b>2.121.050</b>	<b>Notification Requirements</b>
<b>2.121.060</b>	<b>Duties of covered Employers</b>
<b>2.121.070</b>	<b>Community Advisory Board</b>
<b>2.121.080</b>	<b>Enforcement</b>
<b>2.121.090</b>	<b>Severability</b>
<b>2.121.100</b>	<b>Effective Date</b>

**2.121.010 Title and Purpose.**

This Chapter shall be known as the "Cambridge Living Wage Ordinance". The purpose of this ordinance is to assure that employees of the City of Cambridge and employees of City contractors, subcontractors and beneficiaries of tax abatements, loans, grants, subsidies and other assistance provided by the City earn an hourly wage that is needed to support a family of four.

**2.121.020 Definitions.**

For the purposes of this ordinance, the term:

**(a) "Applicable Department"** means the Personnel Department for employees of the City of Cambridge, the Purchasing Department, with the advice and assistance of the appropriate department which receives the services, for Covered Employers who contract or subcontract with the City of Cambridge, the School Department for employees, contractors and subcontractors of the School Department, and the City Manager's Office for any other Person who is a Beneficiary of assistance other than a contract or subcontract.

**(b) "Assistance"** means:

(1) any grant, loan, tax incentive, bond financing, subsidy, or other form of assistance valued at least \$10,000 that an employer receives by or through the authority or approval of the City of Cambridge, including, but not limited to, c. 121A tax abatements, industrial development bonds, Community Development Block Grant (CDBG) loans and grants, Enterprise Zone designations awarded after the effective date of this Chapter, and the lease of city owned land or buildings below market value; and

(2) any service contract, as defined herein, of at least \$10,000 with the City of Cambridge that is made with an employer to provide services pursuant to G.L.c. 30B or other public procurement laws, awarded, renegotiated or renewed after the effective date of this Chapter.

(3) any service subcontract, as defined herein, of at least \$10,000.

**(c) "Beneficiary"** means:

(1) any person who is a recipient of Assistance;

(2) any company or person that is a tenant or sub-tenant, leaseholder or sub-leaseholder of a recipient of Assistance, provided that said company or person employs at least 25 persons and occupies property or uses equipment or property that is improved or developed as a result of Assistance, after the effective date of this Chapter; and

**(d) "Covered Employer"** means the City of Cambridge or a Beneficiary of Assistance.

**(e) "Covered Employee"** means:

(1) a person employed by the City of Cambridge except for persons in those positions listed in Section 2.121.040(j) of this ordinance; and

(2) a person employed by a Covered Employer, or a person employed by an independent contractor doing business with a Covered Employer, who would directly expend any of his or her time on the activities funded by the contract or the activities for which the Beneficiary received the Assistance, except for persons in those positions listed in Section 2.121.040(j) of this ordinance.

**(f) "Living Wage"** has the meaning stated in Section 2.121.030.

**(g) "Person"** means one or more of the following or their agents, employees, servants, representatives, and legal representatives: individuals, corporations, partnerships, joint ventures, associations, labor organizations, educational institutions, mutual companies, joint-stock companies, trusts, unincorporated organizations, trustees, trustees in bankruptcy, receivers, fiduciaries, and all other entities recognized at law by the Commonwealth of Massachusetts.

**(h) "Service Contract"** means a contract let to a contractor by the City of Cambridge for the furnishing of services, to or for the City, except contracts where services are incidental to the delivery of products, equipment or commodities. A contract for the purchase or lease of goods, products, equipment, supplies or other property is not a "service contract" for the purposes of this definition.

**(i) "Service Subcontract"** means a subcontract primarily for the furnishing of services, to or for a recipient of Assistance, except where services are incidental to the delivery of products, equipment or commodities. A contract for the purchase or lease of goods, products, equipment, supplies or other property is not a "service subcontract" for the purposes of this definition.

#### **2.121.030 Living Wage.**

**(a) Applicability.** Covered Employers shall pay no less than the Living Wage to their employees.

**(b) Amount of wage.** The Living Wage shall be calculated on an hourly basis and shall be no less than \$10.00, subject to adjustment as provided herein. The Living Wage shall be upwardly adjusted each year no later than March first in proportion to the increase at the immediately preceding December 31 over the year earlier level of the Annual Average Consumer Price Index for All Urban Consumers (CPI -U) Boston-Lawrence-Salem, MA - NH, as published by the Bureau of Labor Statistics, United States Department of Labor applied to \$10.00.

**(c) No reduction in collective bargaining wage rates.** Nothing in this Chapter shall be read to require or authorize any beneficiary to reduce wages set by a collective bargaining agreement.

**(d) Cuts in non-wage benefits prohibited.** No Beneficiary will fund wage increases required by this Chapter, or otherwise respond to the provisions of this Chapter, by reducing the health, insurance, pension, vacation, or other non-wage benefits of any of its employees.

#### **2.121.040 Waivers and Exceptions.**

**(a) Waivers.** A Covered Employer may request that the City Manager grant a partial or whole waiver to the requirements of this Chapter.

**(b) General Waivers.** Waivers may be granted where application of this Chapter to a particular form of Assistance is found by the City Solicitor to violate a specific state or federal statutory, regulatory or constitutional provision or provisions, and the City Manager approves the waiver on that basis.

**(c) Hardship Waivers for certain not-for-profit employers.** An employer, who has a contract with the City of Cambridge which is not subject to the provisions of G.L. c. 30B, may apply to the City Manager for a specific waiver where payment of the Living Wage by a not-for-profit Covered Employer would cause a substantial hardship to the Covered Employer.

**(d) Chapter 30B contract waivers.** Prior to issuing an invitation for bids for a procurement contract subject to the provisions of G.L. c. 30B, any Applicable Department may apply to the City Manager for a waiver of the application of the Living Wage to the contract where payment of the Living Wage by a Covered Employer would make it inordinately expensive for the City to contract for the services or would result in a significant loss of services, because the contracted work cannot be segregated from the other work of the Covered Employer.

**(e) General Waiver Request Contents.** All General Waiver requests shall include the following:

- (1) The nature of the Assistance to which this Chapter applies;
- (2) The specific or official name of the Assistance and Assistance program, the statutory or regulatory authority for the granting of the Assistance, and a copy of that authority;
- (3) The conflicting statutory, regulatory, or constitutional provision or provisions that makes compliance with this Chapter unlawful, and a copy of each such provision; and
- (4) A factual explication and legal analysis of how compliance with this Chapter would violate the cited provision or provisions, and the legal consequences that would attach if the violation were to occur.

**(f) Hardship Waiver Request Contents.** All Hardship Waiver requests shall include the following:

- (1) The nature of the Assistance to which this Chapter applies;
- (2) A detailed explanation of why payment of the Living Wage would cause a substantial hardship to the Covered Employer; and
- (3) A statement of proposed wages below the Living Wage.

**(g) Chapter 30B Contract Waiver Request Contents.** A Chapter 30B contract waiver request shall include the following:

- (1) The nature of the Assistance to which this Chapter applies;
- (2) A detailed explanation of why the contracted work cannot be segregated from the other work of the bidding Covered Employers thereby making the cost of the contract with the payment of the Living Wage inordinately expensive or would result in a significant loss of services;

**(h) Community Advisory Board review and recommendation regarding waiver requests.** The Community Advisory Board, as described in Section 2.121.070 of this ordinance, shall consider waiver requests along with their supporting documentation and analysis, and may hold a public hearing to consider the views of the public before making a recommendation to the City Manager regarding the waiver request. For a hardship waiver, the Community Advisory Board shall offer an opportunity to be heard to employees of the Covered Employer. After reviewing the recommendation of the Community Advisory Board, the City Manager may approve and grant or deny all or part of a request. The City Manager may in his or her discretion grant a temporary hardship waiver pending the hearing before the Community Advisory Board. For Chapter 30B contract waivers, the Community Advisory Board shall make its recommendation to the City Manager no more than thirty days after it is notified of the request for a Chapter 30B contract waiver.

**(i) Terms of exceptions.** If an employer is subject to this Chapter as a result of its receipt of more than one kind of Assistance covered by this Chapter, and if the City Manager grants a waiver with respect to one form of Assistance, the City Manager need not find that this Chapter is inapplicable to the employer with respect to another form of Assistance received by the employer.

**(j) Exceptions.** The following positions will be excepted from the requirement of the payment of the Living Wage upon certification in an affidavit in a form approved by the Applicable Department and signed by a principal officer of the Covered Employer that the positions are as follows:

(1) youth hired pursuant to a city, state, or federally funded program which employs youth as defined by city, state, or federal guidelines, during the summer, or as part of a school to work program, or in other related seasonal or part-time program;

(2) work-study or cooperative educational programs;

(3) trainees who are given a stipend or wage as part of a job training program that provides the trainees with additional services, which may include, but are not limited to, room and board, case management, or job readiness services.

(4) persons working in a recognized supported employment program that provides workers with additional services, which may include, but are not limited to, room and board, case management, counseling, or job coaching;

(5) positions where housing is provided by the employer;

(6) employees who are exempt from federal or state minimum wage requirements; and

(7) individuals employed by the City of Cambridge where the employment of such individuals is intended primarily to provide a benefit or subsidy to such individuals, although the City is compensating them for work performed.

#### **2.121.050 Notification Requirements.**

All Applicable Departments shall provide in writing an explanation of the requirements of this ordinance in all requests for bids for service contracts and to all persons applying for Assistance as defined by this ordinance. All persons who have signed a service contract with the City of Cambridge or a contract for Assistance shall forward a copy of such requirements to any person submitting a bid for a subcontract on the Assistance contract.

#### **2.121.060 Duties of Covered Employers.**

**(a) Notification Requirements.** Covered employers shall provide each Covered employee with a fact sheet about this ordinance and shall post a notice about the ordinance in a conspicuous location visible to all employees. The fact sheet and poster shall be provided to the Covered Employer by the Applicable Department and shall include:

(1) notice of the Living Wage amount;

(2) a summary of the provisions of this ordinance;

(3) a description of the enforcement provisions of the ordinance;

(4) the name, address, and phone number of a person designated by the Applicable Department to whom complaints of noncompliance with this ordinance should be directed.

**(b) Contract for Assistance.** At the time of signing a contract for assistance with the City of Cambridge or with a Beneficiary, the contract must include the following:

(1) the name of the program or project under which the contract or subcontract is being awarded;

(2) a local contact name, address, and phone number for the Beneficiary;

(3) a written commitment by the Beneficiary to pay all Covered Employees not less than the Living Wage as subject to adjustment under this ordinance and to comply with the provisions of this ordinance;

(4) a list of Covered Employees under the contract with the employees' job titles;

(5) a list of all subcontracts either awarded or that will be awarded to Beneficiaries with funds from the Assistance. Upon signing any subcontracts, the Covered Employer shall forward a copy of the subcontract to the Applicable Department.

**(c) Maintenance of payroll records.** Each Covered Employer shall maintain payrolls for all Covered Employees and basic records relating thereto and shall preserve them for a period of three years. The records shall contain the name and address of each employee, the job title and classification, the number of hours worked each day, the gross wages, deductions made, actual wages paid, and copies of social security wage and withholding reports, and evidence of payment thereof and such other data as may be required by the Applicable Department from time to time.

**(d) Applicable Department duties.** The Applicable Department shall cause investigations to be made as may be necessary to determine whether there has been compliance with this Ordinance. The Applicable Department shall report the findings of all such investigations to the Community Advisory Board.

**(e) Covered Employer to cooperate.** The Covered Employer shall submit payroll records on request to the Applicable Department. The Covered Employer shall permit City representatives to observe work being performed upon the work site, to interview employees and to examine the books and records relating to the payrolls being investigated to determine payment of wages.

**(f) City Assistance Reports.** Each Applicable Department shall file a City Assistance Report with the City Manager and the Community Advisory Board by July 31 of each year. The report shall include, for each Assistance package or contract approved during the preceding fiscal year:

- (1) the name of the Applicable Department (awarding agency), the name of the specific program under which the Assistance was awarded, and the origin of funds for Assistance;
- (2) a description of the purpose or project for which the Assistance was awarded;
- (3) the name, address, and phone number of a local contact person for the Covered Employer;
- (4) the total cost to the City of Assistance provided to each Beneficiary, including both face-value of Assistance, as well as revenue not collected as a result of the Assistance.

#### **2.121.070      Community Advisory Board.**

**(a) Purpose.** The purpose of the Community Advisory Board shall be to review the effectiveness of this Ordinance at creating and retaining Living Wage jobs, to make recommendations to the City Manager regarding the granting of Waivers to Covered Employers, to review the implementation and enforcement of this ordinance, and to make recommendations from time to time in connection therewith.

**(b) Composition.** The Community Advisory Board shall be composed of nine members and shall include representatives of labor unions, community organizations and the business community. All members will be appointed by the City Manager. Members of the Board shall serve a three-year term. Whenever a vacancy shall occur the City Manager shall appoint a replacement within thirty days of said vacancy.

**(c) Meetings.** The Community Advisory Board shall meet quarterly and in special session as required. All meetings of the Board shall be open to the public and will allow for public testimony on the uses of the City Assistance generally, and on specific instances of Assistance or proposed Assistance as received or sought by individual enterprises.

**(d) Conflict of Interest.** No member of the Community Advisory Board shall participate in any proceeding concerning a Beneficiary, a Covered Employer or a Covered Employee, or applicant for waiver or exemption, if the member or any member of his or her immediate family has a direct or indirect financial interest in the outcome of said proceeding.

#### **2.121.080      Enforcement.**

**( a) Enforcement powers.** In order to enforce this Chapter, the Applicable Department may, with the approval and assistance of the City Solicitor, issue subpoenas, compel the attendance and testimony of witnesses and production of books, papers, records, and documents relating to payroll records necessary for hearing, investigations, and proceedings. In case of failure to comply with a subpoena, the City may apply to a court of appropriate jurisdiction for an order requiring the attendance and testimony of witnesses and the productions of books, papers, records, and documents. Said court, in the case of a refusal to comply with any such subpoena, after notice to the person subpoenaed, and upon finding that the attendance or testimony of such witnesses or the production of such books, papers, records, and documents, as the case may be, is relevant or necessary for such hearings, investigation, or proceedings, may issue an order requiring the attendance or testimony of such witnesses or the production of such documents and any violation of the court's order may be punishable by the court as contempt thereof.

**(b) Complaint procedures.** An employee who believes that he or she is a Covered Employee or an applicant for a position to be filled by a Covered Employee who believes that his or her employer is not complying with requirements of this Chapter applicable to the employer may file a complaint with the Applicable Department or with the Community Advisory Board. Complaints of alleged violations may also be filed by concerned citizens or by the City Council. Complaints of alleged violations may be made at any time, but in no event more than three years after the last date of alleged violation and shall be investigated promptly by the Applicable Department. Statements written or oral, made by an employee, shall be treated as confidential and shall not be disclosed to the Covered Employer without the consent of the employee.

**(c) Investigations and hearings.** The Applicable Department shall investigate the complaint, and may, in conjunction with the City Solicitor, and in accordance with the powers herein granted, require the production by the employer of such evidence as required to determine compliance. Prior to ordering any penalty the applicable Department shall give notice to the employer and conduct a hearing. If at any time during these proceedings, the employer voluntarily makes restitution of the wages not paid to the employee making the complaint and to any similarly situated employees, by paying all back wages owed plus interest at the average prior year Massachusetts passbook savings bank rate, or otherwise remedies the violation alleged if the violation involves matters other than wages, then the Applicable Department shall thereafter dismiss the complaint against the employer.

**(d) Remedies.** In the event that the Applicable Department, after notice and hearing, determines that any Covered Employer has failed to pay the Living Wage rate or has otherwise violated the provisions of this Chapter, the Applicable Department may order any or all of the following penalties and relief:

(1) Fines up to the amount of \$300 for each Covered Employee for each day that the Covered Employer is in violation of this Ordinance, except if the violation was not knowing and willful, then the total fine shall not exceed the amount of back wages plus interest owed;

(2) Suspension of ongoing contract and subcontract payments;

(3) Ineligibility for future City Assistance for up to three years beginning when all penalties and restitution have been paid in full. In addition, all Covered Employers having any principal officers who were principal officers of a barred beneficiary shall be ineligible under this section; and

(4) Any other action deemed appropriate and within the discretion and authority of the city.

Remedies in this section shall also apply to the party or parties aiding and abetting in any violation of this chapter.

**(e) Private right of action.** Any Covered Employee, or any person who was formerly employed by a Beneficiary, may bring an action to enforce the provisions of this Chapter to recover back pay and benefits, attorneys fees and costs, by filing suit against a Beneficiary in any court of competent jurisdiction.

**(f) Remedies herein non-exclusive.** No remedy set forth in this Chapter is intended to be exclusive or a prerequisite for asserting a claim for relief to enforce the right granted under this Chapter in a court of law. This Chapter shall not be construed to limit an employee's right to bring a common law cause of action for wrongful termination.

**(g) Retaliation and discrimination barred.** A Covered Employer shall not discharge, reduce the compensation or otherwise retaliate against any employee for making a complaint to the City, otherwise asserting his or her rights under this Chapter, participating in any of its proceedings or using any civil remedies to enforce his or her rights under the Chapter. The City shall investigate allegations of retaliation or discrimination and shall, if found to be true, after notice and a hearing, order appropriate relief as set out in paragraphs (c) and (d) herein

#### **2.121.090 Severability.**

In the event any provision of this ordinance shall be held invalid or unenforceable by any court of competent jurisdiction, such holding shall not invalidate or render unenforceable any other provisions hereof.

#### **2.121.100 Effective Date.**

This law shall be effective sixty (60) after final passage. The Living Wage Ordinance (2.121) provides, at 1.121.030(b) that the wage shall be upwardly adjusted each year no later than March 1<sup>st</sup> in proportion to the increase in the Annual Average Consumer Price Index for the prior calendar year for All Urban Consumers (CPI-U) in the Boston area, as published by the federal Bureau of Labor Statistics.

For calendar year 1999, the CPI-U increased by 2.5%. Therefore, the new living wage, as of March 1, 2000 is \$10.25.

For calendar year 2000, the CPI-U increased by 4.3%. Therefore, the new living wage, as of March 1, 2001 is \$ 10.68.

For calendar year 2001, the CPI-U increased by 4.3%. Therefore, the new living wage, as of March 1, 2002 is \$11.11.

For calendar year 2002, the CPI-U increased by 2.6%. Therefore, the new living wage, as of March 1, 2003 is \$11.37.

The City Council has voted to amend the section of the Living Wage Ordinance (1.121.030 (b) that provides the method for calculating cost of living increases each year. As a result of this change, the living wage as of March 30, 2003 is \$11.44.

For calendar year 2003, the CPI-U increased by 3.76%. Therefore, the new living wage, as of March 1, 2004 is \$11.87.

For calendar year 2004, the CPI-U increased by 2.7%. Therefore, the new living wage, as of March 1, 2005 is \$12.19.

For calendar year 2005, the CPI-U increased by 3.3%. Therefore, the new living wage, as of March 1, 2006 is \$12.59.

For calendar year 2006 the CPI-U increased by 3.1 %. Therefore, the new living wage, as of March 1, 2007 is \$12.98.

For calendar year 2007 the CPI-U increased by 1.9 %. Therefore, the new living wage, as of March 1, 2008 is \$13.23.

For calendar year 2008 the CPI-U increased by 3.5 %. Therefore, the new living wage, as of March 1, 2009 is \$13.69.

For calendar year 2009 the CPI-U decreased by .67 %. Therefore, the new living wage, as of March 1, 2010 will remain at \$13.69.

For calendar year 2010 the CPI-U increased by 1.57%. Therefore, the new living wage, as of March 1, 2011 is \$13.90.

For calendar year 2011 the CPI-U increased by 2.71%. Therefore, the new living wage, as of March 1, 2012 is \$14.28.

For calendar year 2012 the CPI-U increased by 1.58%. Therefore, the new living wage, as of March 1, 2013 is \$14.51.

For calendar year 2013 the CPI-U increased by 1.37%. Therefore the new living wage, as of March 1, 2014 is \$14.71.

For calendar year 2014 the CPI-U increased by 1.61% Therefore the new living wage, as of March 1, 2015 is \$14.95.

For calendar year 2015 the CPI-U increased by .06%, Therefore the living wage, as of March 1, 2016 is \$15.04.

For calendar year 2016 the CPI-U increased by 1.47% Therefore the new living wage, as of March 1, 2017 is \$15.26.

For calendar year 2017 the CPI-U increased by 2.51% Therefore the new living wage, as of March 1, 2018 is \$15.64.

For calendar year 2018 the CPI-U increased by 3.29% Therefore the new living wage, as of March 1, 2019 is \$16.15.



**City of Cambridge  
Articles of Agreement**

**Commodity:**  
**File Number:**  
**State Contract:**

This agreement is made and entered into this, XX/XX/XXXX, by and between the **City Of Cambridge** ("the CITY"), a municipal corporation organized and existing under the laws of the Commonwealth of Massachusetts, and \_\_\_\_\_, existing under the laws of the **State of Massachusetts** ("the Contractor").

**Address:**  
**Telephone:**

**Article I. Definition.** "This Contract" as used herein shall mean these Articles of Agreement and the quote dated XX/XX/XXXX and the State Contract Number #####.

**Article II. Duration.** The Contractor shall commence the performance of this contract for the period beginning on XX/XX/XXXX and ending on XX/XX/XXXX.

**Article III. Terms.** The Contractor agrees to provide the services all in accordance with the **State Contract XXXXX**.

**Contract Value: \$**

**Article IV. Payment.** The City agrees to pay to Contractor the sum set forth in the Contractor's bid or proposal. **Contractor shall invoice XXXXXXXXX Department (XXXXXXXXX, Cambridge, MA 02139) to which it provided the service, not the Purchasing Department.**

**Article V. Termination.** The following shall constitute events of default under this Contract requiring immediate termination: a) any material misrepresentation made by the Contractor, b) any failure by the Contractor to perform any of its obligations under this Contract including, but not limited to, the following: (i) failure to commence performance of this Contract at the time specified in this Contract due to a reason or circumstance within the Contractor's reasonable control, (ii) failure to perform this Contract with sufficient personnel and equipment or with sufficient material to ensure the completion of this Contract within the specified time due to a reason or circumstance within the Contractor's reasonable control, (iii) failure to perform this Contract in a manner reasonably satisfactory to the City, (iv) failure to promptly re-perform within reasonable time the services that were rejected by the City as erroneous or unsatisfactory, (v) discontinuance of the services for reasons not beyond the Contractor's reasonable control, (vi) failure to comply with a material term of this Contract, including, but not limited to, the provision of insurance and nondiscrimination, and (vii) any other acts specifically and expressly stated in this Contract as constituting a basis for termination of this Contract.

Except as otherwise provided in the Articles of Agreement, the City may terminate the contract upon seven days notice.

**Article VI. Damages.** From any sums due to the Contractor for services, the City may keep for its own the whole or any part of the amount for expenses, losses and damages as directed by the Purchasing Agent, incurred by the City as a consequence of procuring services as a result of any failure, omission or mistake of the Contractor in providing services as provided in this Contract.

**Article VII. Conflict.** In the event there is a conflict between these Articles and the State Contract XXXXXX the **State Contract XXXXXX** shall supersede these Articles.

**Article VIII. Governing Laws and Ordinances.** This Contract is made subject to all the laws of the Commonwealth and the Ordinances of the City and if any such clause thereof does not conform to such laws or ordinances, such clause shall be void (the remainder of the Contract shall not be affected) and the laws or ordinances shall be operative in lieu thereof.

**Article IX. Performance Security.** Upon execution of this Contract by the Contractor, the Contractor shall furnish to the City security for the faithful performance of this Contract in the amount of 0% of the value of the bid in the form of a performance bond issued by a surety satisfactory to the city or in the form of a certified check.

**Article X. Equal Opportunity.** The Contractor in the performance of all work under this contract will not discriminate on the grounds of race, color, sex, age, religious creed, disability, national origin or ancestry, sexual orientation, marital status, family status, military status, or source of income in the employment practices or in the selection or retention of subcontractors, and in the procurement of materials and rental of equipment. The city may cancel, terminate or suspend the contract in whole or in part for any violation of this article.

**Article XI. Assignability.** The Contractor shall not assign, sell, subcontract or transfer any interest in this contract without prior written consent of the city.

In witness whereof the parties have hereto set their hands the day and year first above written.

**The City:**

**The Contractor: XXXXXXXXXXXXXXXXXXXXX**

\_\_\_\_\_  
**Louis DePasquale**  
**City Manager**

\_\_\_\_\_  
**Signature and Title**

\_\_\_\_\_  
**Elizabeth Unger**  
**Purchasing Agent**

**Approved as to Form:**

\_\_\_\_\_  
**Nancy E. Glowa**  
**City Solicitor**